ANNEX O

HUMAN SERVICES

January 2022

Brazos County Interjurisdictional Emergency Management

APPROVAL AND IMPLEMENTATION

Annex O

Human Services

This annex is hereby approved for implementation and supersedes all previous editions,

Michele Bale-Meade Brazos County EM Coordinator	1/5/2022 Date
Bryan EM Coordinator	12/22/21 Date
College Station EM Coordinator	12/31/2021 Date
Michele Bale Meade	1/5/2022
City of Kurten EM Coordinator	Date
2-11/1	12/30/21
City of Wixon Valley EM Coordinator	Date/ /
Marie Hat	1/5/2022
Texas A&M FM Coordinator	Date /

RECORD OF CHANGES

Annex O

HUMAN SERVICES

Change #	Date of Change	Entered By	Date Entered

ANNEX O

HUMAN SERVICES

I. AUTHORITY

See Basic Plan, Section I

II. PURPOSE

The purpose of this annex is to make provisions for providing human services support to people who require food, clothing, mental health services, and victim's support in the aftermath of an emergency. The services described in this annex may be needed in the aftermath of incidents of limited scale as well as major emergencies and disasters.

III. EXPLANATION OF TERMS

A. Acronyms

ARC	American Red Cross
CEOC	Community Emergency Operations Center
CISM	Critical Incident Stress Management
DDC	Disaster District Committee
DRC	Disaster Recovery Center
EMC	Emergency Management Coordinator
EMS	Emergency Medical Services
FEMA	Federal Emergency Management Agency
HHSC	The Health and Human Services Commission
DSHS	Department of State Health Services
TSA	The Salvation Army
VOAD	Voluntary Organization Active in Disasters

B. Definitions

- Crime Victim's Compensation. A state program that provides monetary assistance survivors of crime. Assistance may include paying for hospital care, traditional counseling, burial, and/or other appropriate expenses that are incurred as a result of a crime. The Crime Victim's Compensation Division of the Office of the Attorney General (OAG) coordinates this program.
- Crisis Counseling. A short-term therapeutic intervention process that utilizes established
 mental health techniques to lessen adverse emotional conditions that can be caused by
 sudden and/or prolonged stress. Crisis Counseling is designed for "normal individuals
 who have experienced an abnormal event." Crisis counseling is not traditional therapy

- and is often delivered within the victim's home environment. Crisis counseling is normally set up for survivors and secondary responders who have been involved in an emergency situation, while Critical Incident Stress Management (CISM) is designed for first responders.
- 3. Crisis Counseling Program. The programs utilize traditional and non-traditional mental health practices with the disaster-impacted area. The Health and Human Services Commission (HHSC) coordinates these programs through the local mental health authority. HHSC facilitates intellectual and disability services and state school programs, community care, nursing facilities, and long-term care regulatory services, and aging services and programs. For more information, please visit the HHSC website: www.hhs.texas.gov.
- 4. <u>Critical Incident Stress Management.</u> CISM is a comprehensive, integrated, and multi-component crisis intervention system for the reduction and control of the harmful effects of stress. This process is primarily intended and usually designed for first responders such as law enforcement, fire, and EMS personnel. Peers with guidance and oversight by mental health professionals normally conduct CISM. HHSC is responsible for coordination of the Texas CISM Network.
- 5. <u>Disaster Mental Health Services.</u> Disaster mental health services include crisis counseling, CISM, and victim's services. This includes assessing short and long-term mental health needs, assessing the need for additional mental health services, tracking on-going support needs, providing disaster mental health training programs, and identifying disaster worker stress issues and needs. It is the responsibility of HHSC to coordinate this assessment for state and/or federal emergencies.
- 6. <u>Disaster Recovery Center (DRC)</u>. A DRC is a location established in a centralized area within or near the disaster area at which individuals, families, and/or businesses apply for disaster aid. In general, a DRC is established after a major disaster or state of emergency declaration by the President.
- 7. Access and Functional Needs Populations. Persons who may have additional needs before, during and after an incident in functional areas, including but not limited to the following: maintaining independence, communication, transportation, supervision, and medical care. Individuals in need of additional response assistance may include those who have disabilities; live in institutional settings; are older; are children; are from diverse cultures; have limited English proficiency or are non-English speaking; or are transportation disadvantaged.
- 8. Texas CISM Network. The Texas CISM Network was established to assist emergency service personnel who have experienced a critical incident. These teams are composed of peers, clergy, and mental health professionals, all of whom are volunteers. Teams are available on a 24-hour basis and individual teams respond on the basis of availability. More information on the Texas CISM Network is available at https://www.hhs.texas.gov/about/process-improvement/improving-services-texans/behavioral-health-services/disaster-behavioral-health-services/texas-critical-incident-stress-management-network

9. <u>State Crisis Team.</u> The State Crisis Team consists of several state agencies and is designed to ensure that all mental health resources are coordinated in an appropriate manner. For more information, see paragraph V.B.1.c in this annex.

IV. SITUATION & ASSUMPTIONS

A. Situation

- 1. As outlined in section IV.A and Figure 1 in the Basic Plan, our area is vulnerable to a number of hazards, which could result in the evacuation, destruction of or damage to homes and businesses, loss of personal property, disruption of food distribution and utility services, and other situations that adversely affect the daily life of our citizens.
- 2. In the aftermath of emergency situations, survivors may need assistance in obtaining food, clothing, mental health services, and other essential life support needs as well as cleaning up and making temporary repairs to their homes.
- 3. Emergency responders, survivors, and others who were affected by the emergency may experience stress, anxiety, and other physical and psychological effects that adversely impinge on their daily lives.

B. Assumptions

- 1. Disaster survivors evacuated from their homes and housed in temporary shelters, those that remain in their homes under adverse conditions, and emergency responders may need human services support in the aftermath of a disaster.
- 2. In the aftermath of an emergency situation, survivors and emergency responders who would not normally be clients of local and state human service agencies may require some form of human services assistance, including food, clothing, and disaster mental health services. Unique requests may be placed upon the delivery of human services, including disaster mental health services, emergency assistance, and the care of access and functional needs groups. As a consequence, the clientele of both local and state human service organizations may increase.
- 3. In some cases, disaster mental health services may be needed during response operations.
- 4. The American Red Cross, The Salvation Army, and other non-governmental organizations will provide assistance to disaster survivors.
- 5. Local professional and volunteer organizations and charitable groups, including religious groups, normally responding to emergency situations will do so, if requested.
- 6. State assistance will be available to supplement local human services resources.

V. CONCEPT OF OPERATIONS

A. General

- 1. We have the general responsibility for ensuring the welfare of our citizens and will develop a capability to provide appropriate human services during emergency situations.
- 2. A Human Services Officer will be appointed to coordinate with local human services organizations and organized volunteer disaster assistance organizations to ensure basic human services are provided in the aftermath of an emergency.
- 3. We shall establish working relationships with and will call on the American Red Cross, The Salvation Army, and other non-governmental organizations to provide support for disaster survivors.
- 4. Some emergency situations will not require implementation of large-scale mass care operations, but instead generate a need for a limited amount of emergency food and clothing. For these situations, our Human Services Officer will coordinate with the county/city staff, volunteer organizations, and church groups to identify sources for this assistance.
- Access and functional needs groups may require assistance to meet their needs for food, clothing, housing, and medical care. Local human service organizations are expected to identify any access and functional needs groups that need assistance in the aftermath of an emergency.
- 6. We will request state human services support if our local resources prove inadequate.

B. Mental Health Services

- 1. Crisis Counseling for Disaster Survivors
 - a. Some disaster survivors and emergency responders may need mental health services in the aftermath of a disaster. Many seeking such help can obtain aid from existing local mental health programs and religious groups. As the demand for such services may increase significantly after a disaster and some local providers may become disaster survivors, there may be a need for additional mental health resources.
 - b. If existing local resources are inadequate to meet the need for disaster mental health services, HHSC can provide disaster survivors emergency counseling services. Local mental health professionals, members of the Brazos Valley Ministerial Alliance, and other local support groups may augment these services.

c. State Crisis Team

 The State Crisis Team is a multi-agency state organization that is comprised of the Texas Department of Public Safety Victim Services, the Office of the Attorney General's Crime Survivors' Compensation Division, the DSHS CISM Network, and the HHSC Disaster Assistance Program. The HHSC Disaster Assistance Program coordinates the State Crisis Team during state or federally declared disasters when multiple state agencies may be required to respond to a single disaster.

- 2) The State Crisis Team is designed to ensure that all mental health resources are coordinated in an appropriate manner. The purpose of the team is to support local government through the following:
 - a) Assessing both short and long-term support needs of responders and survivors.
 - b) Assessing the unmet needs and the need for outside additional support.
 - c) Working with local entities including government, local service providers, and local/regional agency offices to assure a coordinated response.
- 3) When the incident results in a federal declaration, the State Crisis Team will work with local government and support agencies to:
 - a) Track costs and resources allocated to relief efforts.
 - b) Track the need for referrals and on-going support needs.
 - c) Coordinate private, federal, and voluntary resources.
- d. In addition to local and state mental health providers, some volunteer organizations active in disasters (VOADS) can provide crisis counseling to disaster survivors. For a description of the services that can be provided by various organizations, see Appendix 1.

2. Mental Health Support for Emergency Responders

The Texas CISM Network was established to assist emergency service personnel who have experienced critical incidents such as line of duty deaths, mass casualties, multiple fatalities, and local disasters. CISM teams are available upon request on a 24-hour basis regardless of whether a state or federal disaster has been declared. For more information on the TX CISM Network, see Section XI of this annex.

3. Requesting State Disaster Mental Health Services

Local government requests for state crisis counseling, CISM, and victim's services assistance should be made by the County Judge and/or City Mayor(s) to the Disaster District Committee (DDC) Chairperson in Bryan, TX.

C. Emergency Water Supplies

If water supply systems are disrupted in an emergency, timely provision must be made to provide water to local residents whose normal supply has been disrupted. Appendix 2 to this annex outlines a number of options for providing emergency water supplies.

D. Emergency Food

In the aftermath of an emergency, local residents may be unable to obtain food from normal sources, preserve perishable food, or prepare meals due to damage to their homes and food stores or the loss of electrical or gas service. Food may be provided to disaster

survivors in a variety of ways, depending on the situation in the local area in the aftermath of a disaster. Among the options are:

- 1. Mass feeding at fixed sites, using operable kitchen facilities at schools, community centers, churches, and other community facilities.
- 2. Mass feeding at fixed sites using transportable kitchens operated by non-governmental groups.
- 3. Distribution of prepared food using mobile canteens operated by non-governmental groups.
- 4. Distribution of foodstuffs obtained from food banks that can be used by disaster survivors to prepare meals.
- 5. Distribution of restaurant or grocery store vouchers.

The ARC, TSA, and other volunteer organizations listed in Appendix 1 can provide many of these services.

E. Other Needs of Disaster Survivors

- 1. Where emergencies result in federal emergency or major disaster declarations by the President, disaster survivors may be eligible for specific human services programs as part of the recovery process. See Annex J, Recovery, for further information.
- 2. VOADS may be able to assist in meeting a number of the needs of needs of disaster survivors, including:
 - a. Basic clothing
 - b. Basic furnishings and household goods
 - c. Job-related tools
 - d. Transportation
 - e. Home clean up and debris removal
 - f. Home repairs

See Appendix 1 to this annex for a list of VOADs that operate in many areas of the state and the services they may be able to provide during an emergency.

F. Phases of Emergency Management

Prevention

Identify population groups who may require additional assistance during an emergency (i.e., senior citizens, handicapped, etc.).

2. Preparedness

- Identify volunteer groups that can provide emergency food and clothing in the aftermath of emergency situations and other sources of emergency food and clothing.
- b. Identify agencies or groups that can provide disaster mental health services and survivors services during and in the aftermath of emergency situations.

- c. Identify and train human services representatives who will staff the Community Emergency Operations Center (CEOC).
- d. Conduct emergency planning with human services agencies and organized volunteer groups active in disasters and develop appropriate standard operating procedures (SOGs) and execute agreements where appropriate.
- e. Determine tentative emergency assignments for available personnel and volunteers.
- f. Encourage volunteer groups active in disasters to participate in emergency exercises.
- g. Review and update this annex and related SOGs.

3. Response

- a. Provide food, clothing, shelter, and mental health support to disaster survivors as needed.
- b. Register evacuees or survivors or assist volunteer groups in performing this task.
- c. Provide contact information to survivors who need human services assistance.
- d. Provide human services staff support for the CEOC.

4. Recovery

- a. Assess needs of survivors and provide assistance, including, but not limited to, temporary housing, food, clothing, clean-up services, minor home repairs, and other support.
- b. Coordinate with the Public Information Officer or Joint Information Center, if established, to inform the public of the availability of human services programs.
- c. Assess the need for disaster mental health services for emergency responders and disaster survivors. Coordinates and arranges for such support if required.
- d. Provide human services personnel to staff the Disaster Recovery Center (DRC), if one is activated.

VI. ORGANIZATION & ASSIGNMENT OF RESPONSBILITIES

A. Organization

1. Our emergency organization as described in Section VI.A of the Basic Plan shall carry out the function of providing human services in emergency situations

- 2. The County Judge and/or City Mayor(s) shall provide policy guidance with respect to emergency human services operations. The Human Services Officer will manage the human services function during emergency operations.
- 3. Human services will be provided through the coordinated efforts of local human services professionals, human service agencies, local volunteer groups, the ARC, TSA, and other non-governmental organizations.
- 4. State and federal agencies may be requested to assist in human services activities conducted in the aftermath of a major emergency or disaster.

B. Task Assignments

- 1. The County Judge and/or City Mayor(s) will:
 - a. Ensure that a human services program for emergency situations is developed.
 - b. Provide general guidance and direction for human services operations during emergencies.
- 2. The Human Services Officer and the Brazos Valley VOAD will:
 - a. Identify volunteer groups and agencies that can provide goods and services to satisfy human services needs and develop agreements with them.
 - b. In the aftermath of emergencies, solicit and coordinate distribution of clothing, food, and services by various agencies and organizations. See Appendix 1 to Annex M (Resource Management) for a list of food, clothing, and water resources.
 - c. Coordinate the registration of evacuees/survivors.
 - d. Coordinate with the Shelter Officer to provide for human services needs of evacuees in shelters, if needed.
 - e. Coordinate human services support for access and functional needs groups.
 - f. Coordinate the provision of disaster mental health services for disaster survivors, emergency workers, and others suffering trauma due to the emergency situation.
 - g. Coordinate local staffing at DRCs, if needed.
 - h. Work with the Transportation Officer to coordinate transportation assistance for those who need it.
- 3. The MHMR Authority of Brazos Valley will:

Coordinate the provision of and provide disaster mental health services to disaster survivors, emergency workers, and others suffering psychological trauma due to an emergency situation.

- 4. The Transportation Officer/ Resource Section Chief will:
 - a. Coordinate transportation support for human services operations.
 - b. Coordinate transportation for food, clothing, drinking water, and other supplies, if the agency providing these materials is unable to do so.
 - c. When requested by the Human Services Officer, coordinate transportation for those who need transportation assistance such as those without vehicles, access and functional needs populations, etc.
- 5. The Shelter & Mass Care Officer will:

Identify the requirements for human services assistance to those housed in shelters to the Human Service Coordinator.

- 6. The Public Information Officer(s) will:
 - a. Coordinate the release of information to the media and public about assistance programs available for disaster survivors.
 - b. Coordinate with other Public Information Officers in the Joint Information Center, if activated.
- 7. Volunteer Groups, Charitable Organizations, and the Brazos Valley VOAD will:

Provide human services assistance identified by the Human Services Officer upon request. See Appendix 1 to this annex for a list of groups and organizations that may be able to assist and the types of services they provide.

VII. DIRECTION AND CONTROL

A. General

- 1. The County Judge and/or City Mayor(s) shall establish priorities for and provide policy guidance for human services programs conducted after a disaster.
- 2. The EMC(s) will provide direction to the Human Service Officer regarding human services operations in the aftermath of an emergency.
- 3. The Human Services Officer and staff, with the assistance from the Brazos Valley VOAD, will plan, coordinate, and carry out human services program activities.
- 4. All human services activities will be coordinated through the Human Services Coordinator/Officer in the CEOC.

B. Line of Succession

The line of succession for the Human Services Officer is:

- 1. United Way President/CEO
- 2. United Way Vice President of Community Impact
- 3. United Way 2-1-1 Resource & Program Coordinator

VIII. READINESS LEVELS

A. Level IV: Normal Conditions

See the mitigation and preparedness activities in section V.F.1 and V.F.2.

B. Level III: Increased Readiness

- Review plans and procedures and update them if needed.
- 2. Meet with local human service agencies to determine possible human services requirements based on the threat and assess resources on hand.
- 3. Determine the availability of human services personnel and equipment for emergency duty.

C. Level II: High Readiness

- 1. Alert and brief human services personnel for possible emergency operations.
- 2. Identify personnel that will staff the CEOC.
- 3. Identify and alert external resource sources.

D. Level I: Maximum Readiness

- 1. Put human services staff on call.
- 2. Consider precautionary staging of personnel, equipment, and supplies.
- 3. Provide trained staff to the CEOC if it is activated.

IX. ADMINISTRATION AND SUPPORT

A. Records Maintenance

All records generated during an emergency will be collected and filed in an orderly manner so a record of events is preserved for use in determining response costs, settling claims, and updating emergency plans and procedures.

B. Preservation of Records

Vital human services records should be protected from the effects of a disaster to the maximum extent possible. Should records be damaged during an emergency situation, professional assistance preserving and restoring those records should be obtained as soon as possible.

C. Training & Exercises

- 1. Human services personnel who will participate in CEOC operations will receive training on the operation of facility. The Human Services Coordinator/Officer is responsible for arranging that training.
- 2. Non-governmental groups that could provide human services support during emergency situations shall be invited and encouraged to participate in emergency drills and exercises where appropriate.

D. State and Federal Assistance

If state or federal assistance is required, the Human Services Officer will brief the County Judge and /or City Mayor(s) and the CEOC staff on the assistance required. The County Judge and /or City Mayor(s) or his/her designee will make the request for assistance to the Disaster District Committee Chairperson in Bryan, TX. For more information on requesting assistance, see section V.E.4.a.2) of the Basic Plan.

X. ANNEX DEVELOPMENT & MAINTENANCE

A. Development

The Human Services Officer, with assistance from the EMC(s), is responsible for developing and maintaining this annex.

B. Maintenance

This annex will be reviewed annually and updated in accordance with the schedule outlined in Section X of the Basic Plan.

XI. REFERENCES

- A. ARC/FEMA brochure: Food & Water in an Emergency, ARC-658613 & FEMA 477.
- **B.** ARC Fact Sheet: Water Storage Before Disaster Strikes.
- C. ARC Fact Sheet: Post-Disaster Water Treatment.
- D. FEMA brochure, Emergency Food & Water Supplies, ARC-A5055 & FEMA-477.

E. Annex C (Shelter & Mass Care) to the State of Texas Emergency Management Plan

VOLUNTEER GROUPS

1. Local Organizations and Groups

The following is a list of local groups and organizations that have indicated that may be able to provide human services support during emergency situations.

GROUP/ORGANIZATION	SERVICES PROVIDED
American Red Cross Brazos Valley Branch Phone: 979-776-8279 or Phone: 800-733-2767 Brazos Food Bank	 Shelter and mass care facilities Food and first aid provisions in shelters Damage assessment Disaster Health Services Disaster Mental Health Cleaning supplies and comfort kits Operates disaster welfare inquiry system Collection/distribution warehouse
Phone: 979-779-3663	Emergency food supplies
Brazos Valley Community Action Programs Phone: 979-213-4051	 Medicine and food Child care Temporary housing, transportation Meals on Wheels
Brazos Valley MHMR Phone: 979-361-9815 Crisis Line: 1-888-522-8262	Crisis Counseling
Brazos Valley CISM Team Phone: 979-361-3888 or 979-764-3600 (24 hour)	Critical Incident Stress Management
Brazos Valley Ministerial Alliance Phone: 979-823-8073	Crisis counseling Disaster assistance network
Retired Seniors Volunteer Program Phone: 979-595-2800	Volunteer coordination & placement
St. Vincent de Paul Phone: 979-775-2273	Used clothing and foodTemporary housing, utilities, rent
The Salvation Army Phone: 979-361-0618	 Donation collection & management Fixed and mobile feeding Used clothing
Twin City Mission Phone: 979-822-7511	Shelter needs in coordination with ARC
United Way of the Brazos Valley Phone: 979-696-4483	Monetary donations - collections & allocation

2. State & National Organizations and Groups

The following state and national organizations and groups may be able to provide human services support during emergency situations.

GROUP/ORGANIZATION	SERVICES PROVIDED
211 Texas Phone: 979-696-4483	Information for victims of disaster
Adventist Community Services Phone: 1-877-227-2702	 Operation of mass care facilities Mobile kitchens and emergency food Mobile distribution units for clothing and bedding Counseling
Baptist Men (Baptist General Convention of Texas) Phone: 214-828-5100	 Fixed site and mobile feeding, Shelter and mass care facility operation Damage assessment Child care & medical assistance Home clean up and rebuilding assistance
Catholic Charities of Central Texas Phone: 512-651-6117	 Basic immediate needs Short term housing and rental assistance Long term case management On the ground support following disasters
Mennonite Disaster Service Phone: 800-241-8111	 Volunteers for clean-up and debris removal from damaged homes Volunteers to repair or rebuild homes
Second Harvest Food Banks Phone: 979-779-3663 (activated by Brazos Valley Food Bank)	 Collects, sorts, warehouses, transports, and distributes donated food and grocery products to agencies involved in feeding operations and distribution of relief supplies. Does not provide food to individuals.
St. Vincent De Paul Society Phone: 979-775-2273 activated locally	 Provides assistance in paying for utilities, rent, disaster-related travel as well as clothing and blankets. Provides social services to individuals and families Collects and distributes donated goods. Operates retail stores; merchandise from those stores can be made available to disaster survivors
The Salvation Army Phone: 979-361-0618 activated locally Texas Division Headquarters Phone: 214-956-6000	 Fixed & mobile feeding Temporary shelter Counseling and morale building services Medical assistance Temporary home repairs Warehousing and distribution of donated goods
United Methodist Committee on	 Assistance in paying disaster-related transportation,

Relief Phone: 979-690-6527 activated locally	rent, utilities, and other needs Material resources, such as food, water, blankets, building supplies, and tools.
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EMERGENCY WATER SUPPLIES

- 1. In general, emergency water supplies cannot replace normal water distribution systems. In an emergency situation, people must be provided sufficient potable water for drinking and personal hygiene.
 - a. The typical planning factor for emergency water supplies of potable water is three gallons per person per day. If it is extremely hot, that planning factor should be increased.
 - b. Tankers carrying water intended for human consumption must be carefully inspected and sanitized. There may be a health risk in using tanker that do not normally transport potable water. When in doubt, seek advice from a public health professional.
 - c. Water is quite heavy and it is difficult for many people to carry more than two gallons of bottled water per trip.
- 2. If water supply outages are localized, the following options may be suitable:
 - a. Establish water supply points in outage areas where those who need water can fill their own containers.
 - 1) This normally requires one or more tankers and a temporary storage tank, pump, and some sort of distribution equipment typically plastic pipe and spigots at each site. As potable water tankers are generally in short supply, you cannot usually afford to tie up a tanker as a stationary water source; hence, the need for a storage tank and pump at each site.
 - 2) You may need to provide containers for those who do not have them.
 - 3) If electrical power is out, you may need generators to power pumps.
 - b. Establish water supply points in outage areas for distribution of bottled water. Emergency supplies of bottled water may be:
 - 1) Purchased from retailers, distributors, or commercial vendors.
 - 2) Donated by corporations, such as grocery chains.
 - 3) Obtained from stocks held by volunteer groups active in disasters.
 - 4) Requested from the State through the local Disaster District.
 - c. Distribute bottled water from trucks in affected areas on an established route/ schedule. Bottled water is normally distributed in one-gallon plastic jugs
 - d. Identify water supply points in unaffected areas and have those without water go to these points to fill their containers.
 - 1) If significant numbers of people do not have transportation to get them to the water supply points outside their neighborhood, this option is unworkable.
 - 2) You may need to provide containers for those who do not have them.

- 3. If the water supply outage affects the entire community, options a, b, and c above remain viable, but option d may be unworkable if there are no nearby water sources that are operable.
- 4. It is generally necessary to provide attendants at temporary water distribution sites to keep operations running smoothly.
- 5. For slowly-developing emergency situations, emergency public information announcements advising citizens to fill and store water containers in advance of the arrival of hazardous conditions may reduce later requirements for emergency water distribution.